| Page 1 of * 25 | | SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549 Form 19b-4 | | | File No. * SR 2023 - * 018 Amendment No. (req. for Amendments *) | | |
|---|--|--|-------------------|---|---|--|--|
| Filing by NASI | DAQ BX, Inc. | | | | | | |
| Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934 | | | | | | | |
| Initial * | Amendment * | Withdrawal | Section 19(b) | (2) * Section 19(b) | (3)(A) * Section 19(b)(3)(B) * | | |
| Pilot | Extension of Time Period for Commission Action * | Date Expires * | | Rule 19b-4(f)(1) ✓ 19b-4(f)(2) 19b-4(f)(3) | 19b-4(f)(4) 19b-4(f)(5) 19b-4(f)(6) | | |
| Notice of proposed change pursuant to the Payment, Clearing, and Settlement Act of 2010 Section 806(e)(1) * Section 806(e)(2) * Section 806(e)(2) * Section 3C(b)(2) * | | | | | | | |
| Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document | | | | | | | |
| Description Provide a brief description of the action (limit 250 characters, required when Initial is checked *). A proposal to amend the Exchanges schedule of fees and credits at Equity 7, Section 118(e) | | | | | | | |
| Contact Information Provide the name, telephone number, and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the action. | | | | | | | |
| First Name * | Katie | Last Name * Hop | pkins | | | | |
| Title * | Associate General Counsel | | | | | | |
| E-mail * | Katie.Hopkins@Nasdaq.com | | | | | | |
| Telephone * | (301) 232-4067 | Fax | | | | | |
| Signature | | | | | _ | | |
| Pursuant to the requirements of the Securities Exchange of 1934, NASDAQ BX, Inc. has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized. | | | | | | | |
| Date | 08/01/2023 | | (T | itle *) | | | |
| Ву | John Zecca | EVF | and Chief Legal C | Officer | | | |
| | (Name *) | | | | | | |
| NOTE: Clicking the signature block at right will initiate digitally signing the form. A digital signature is as legally binding as a physical signature, and once signed, this form cannot be changed. Date: 2023.08.01 10:17:48 -04'00' | | | | | | | |

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549

For complete Form 19b-4 instructions please refer to the EFFS website.

| Form 19b-4 Information * | | | | | |
|---------------------------|--------|------|--|--|--|
| Add | Remove | View | | | |
| SR-BX-2023-018 19b-4.docx | | | | | |
| | | | | | |

The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.

Exhibit 1 - Notice of Proposed Rule Change *

Add Remove View
SR-BX-2023-018 Exhibit 1.docx

The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)

Exhibit 1A - Notice of Proposed Rule Change, Security-Based Swap Submission, or Advanced Notice by Clearing Agencies *

Add Remove View

The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO]-xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)

Exhibit 2- Notices, Written Comments, Transcripts, Other Communications

Add Remove View

Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.

Exhibit Sent As Paper Document

Exhibit 3 - Form, Report, or Questionnaire

Add Remove View

Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.

Exhibit Sent As Paper Document

Exhibit 4 - Marked Copies

Add Remove View

The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.

Exhibit 5 - Proposed Rule Text

Add Remove View

SR-BX-2023-018 Exhibit 5.docx

The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part of the proposed rule change

Partial Amendment

Add Remove View

If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.

SR-BX-2023-018 Page 3 of 25

1. <u>Text of the Proposed Rule Change</u>

(a) Nasdaq BX, Inc. ("BX" or "Exchange"), pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹ and Rule 19b-4 thereunder,² is filing with the Securities and Exchange Commission ("SEC" or "Commission") a proposal to amend the Exchange's schedule of fees and credits at Equity 7, Section 118(e), as described further below.

A notice of the proposed rule change for publication in the <u>Federal Register</u> is attached as <u>Exhibit 1</u>. The text of the proposed rule change is attached as <u>Exhibit 5</u>.

- (b) Not applicable.
- (c) Not applicable.

2. <u>Procedures of the Self-Regulatory Organization</u>

The proposed rule change was approved by senior management of the Exchange pursuant to authority delegated by the Board of Directors (the "Board"). Exchange staff will advise the Board of any action taken pursuant to delegated authority. No other action is necessary for the filing of the rule change.

Questions and comments on the proposed rule change may be directed to:

Katie Hopkins Associate General Counsel Nasdaq, Inc. 301-232-4067

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

SR-BX-2023-018 Page 4 of 25

3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

a. <u>Purpose</u>

The Exchange operates on the "taker-maker" model, whereby it generally pays credits to members that take liquidity and charges fees to members that provide liquidity. Currently, the Exchange has a schedule, at Equity 7, Section 118(e), which consists of several different credits and fees for Retail Orders³ and Retail Price Improvement Orders⁴ under Rule 4780 (Retail Price Improvement Program).

The purpose of the proposed rule change is to amend the Exchange's schedule of fees and credits, at Equity 7, Section 118(e). Specifically, the Exchange proposes to (1) establish a new fee for certain RPI Orders that provide liquidity to the Exchange; and (2) specify that certain Retail Orders that access liquidity shall be excluded in the calculation of a member's volume for purposes of Equity 7, Section 118.

Currently, the Exchange charges certain fees for RPI Orders that provide liquidity, ranging from \$0.0018 per share executed to \$0.0025 per share executed. The Exchange proposes to adopt a new fee of \$0.0003 per share executed for RPI Orders that provide liquidity for accepted Retail Orders greater than or equal to \$10,000. The Exchange hopes that the proposed fee will encourage members to increase liquidity

Retail Orders shall mean an order type with a Non-Display Order Attribute submitted to the Exchange by a Retail Member Organization (as defined in Rule 4780). A Retail Order must be an agency Order, or riskless principal Order that satisfies the criteria of FINRA Rule 5320.03. The Retail Order must reflect trading interest of a natural person with no change made to the terms of the underlying order of the natural person with respect to price (except in the case of a market order that is changed to a marketable limit order) or side of market and that does not originate from a trading algorithm or any other computerized methodology. See Equity 4, Rule 4702(b)(6).

Retail Price Improving ("RPI") Orders shall mean an Order Type with a Non-Display Order Attribute that is held on the Exchange Book in order to provide liquidity at a price at least \$0.001 better than the NBBO through a special execution process described in Rule 4780. A Retail Price Improving Order may be entered in price increments of \$0.001. RPI Orders collectively may be referred to as "RPI Interest." See Equity 4, Rule 4702(b)(5).

SR-BX-2023-018 Page 5 of 25

providing activity in RPI Orders greater than or equal to \$10,000 on the Exchange. If the proposal is effective in achieving this purpose, then the quality of the Exchange's market will improve, particularly with respect to RPI and Retail Orders to the benefit of all participants, especially those who submit RPI and Retail Orders.

The Exchange also proposes to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118.⁵ The Exchange has limited resources to devote to incentive programs, and it is appropriate for the Exchange to reallocate these incentives periodically in a manner that best achieves the Exchange's overall mix of objectives.

b. <u>Statutory Basis</u>

The Exchange believes that its proposal is consistent with Section 6(b) of the Act,⁶ in general, and furthers the objectives of Sections 6(b)(4) and 6(b)(5) of the Act,⁷ in particular, in that it provides for the equitable allocation of reasonable dues, fees and other charges among members and issuers and other persons using any facility, and is not designed to permit unfair discrimination between customers, issuers, brokers, or dealers.

For example, pursuant to Equity 7, Section 118(a), the Exchange provides a credit of \$0.0018 per share executed for an Order that accesses liquidity (excluding orders with Midpoint pegging and excluding orders that receive price improvement and execute against an order with a Non-displayed price) entered by a member: (i) whose combined liquidity removing and adding activities equal or exceed 0.15% of total Consolidated Volume during a month; (ii) that accesses liquidity equal to or exceeding 0.05% of total Consolidated Volume during a month; and (iii) that adds liquidity equal to or exceeding an average daily volume of 50,000 shares in a month. The proposed change would exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders from the volume calculations for purposes of determining whether or not a member qualifies for this \$0.0018 per share executed credit.

^{6 15} U.S.C. 78f(b).

⁷ 15 U.S.C. 78f(b)(4) and (5).

SR-BX-2023-018 Page 6 of 25

The Exchange's proposed changes to its fee schedule are reasonable in several respects. As a threshold matter, the Exchange is subject to significant competitive forces in the market for equity securities transaction services that constrain its pricing determinations in that market. The fact that this market is competitive has long been recognized by the courts. In NetCoalition v. Securities and Exchange Commission, the D.C. Circuit stated as follows: "[n]o one disputes that competition for order flow is 'fierce.' ... As the SEC explained, '[i]n the U.S. national market system, buyers and sellers of securities, and the broker-dealers that act as their order-routing agents, have a wide range of choices of where to route orders for execution'; [and] 'no exchange can afford to take its market share percentages for granted' because 'no exchange possesses a monopoly, regulatory or otherwise, in the execution of order flow from broker dealers'....'8

The Commission and the courts have repeatedly expressed their preference for competition over regulatory intervention in determining prices, products, and services in the securities markets. In Regulation NMS, while adopting a series of steps to improve the current market model, the Commission highlighted the importance of market forces in determining prices and SRO revenues and, also, recognized that current regulation of the market system "has been remarkably successful in promoting market competition in its broader forms that are most important to investors and listed companies."

Numerous indicia demonstrate the competitive nature of this market. For

NetCoalition v. SEC, 615 F.3d 525, 539 (D.C. Cir. 2010) (quoting Securities Exchange Act Release No. 59039 (December 2, 2008), 73 FR 74770, 74782-83 (December 9, 2008) (SR-NYSEArca-2006-21)).

Securities Exchange Act Release No. 51808 (June 9, 2005), 70 FR 37496, 37499 (June 29, 2005) ("Regulation NMS Adopting Release").

SR-BX-2023-018 Page 7 of 25

example, clear substitutes to the Exchange exist in the market for equity security transaction services. The Exchange is only one of several equity venues to which market participants may direct their order flow. Competing equity exchanges offer similar tiered pricing structures to that of the Exchange, including schedules of rebates and fees that apply based upon members achieving certain volume thresholds.

Within this environment, market participants can freely and often do shift their order flow among the Exchange and competing venues in response to changes in their respective pricing schedules. As such, the proposal represents a reasonable attempt by the Exchange to increase its liquidity and market share relative to its competitors.

The Exchange believes it is reasonable and equitable to adopt a new \$0.0003 per share executed fee for RPI Orders that provide liquidity for accepted Retail Orders greater than or equal to \$10,000. As discussed above, the Exchange's goal is to increase liquidity adding activity in RPI Orders, particularly those greater than or equal to \$10,000, on its platform. It is reasonable and equitable to address this need by providing a lower fee to members that meet the proposed threshold as an incentive for them to increase their liquidity activity in RPI Orders greater than or equal to \$10,000 on the Exchange. If the proposal is effective in achieving this purpose, then the quality of the Exchange's market will improve, particularly with respect to RPI and Retail Orders to the benefit of all participants, especially those who submit RPI and Retail Orders. The Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 is also reasonable because the Exchange has limited resources to devote to incentive programs, and it is appropriate for the Exchange to

SR-BX-2023-018 Page 8 of 25

reallocate these incentives periodically in a manner that best achieves the Exchange's overall mix of objectives.

The Exchange believes that the proposal is not unfairly discriminatory. The Exchange intends for its proposal to improve market quality for all members that submit RPI and Retail Orders on the Exchange (particularly in Orders greater than or equal to \$10,000) and by extension attract more liquidity to the market, improving market wide quality and price discovery. Although net adders of liquidity for RPI Orders (particularly of RPI Orders greater than or equal to \$10,000) will benefit most from the proposal, this result is fair insofar as increased liquidity adding activity in RPI Orders greater than or equal to \$10,000 will help to improve market quality and the attractiveness of the Nasdaq BX market to all existing and prospective retail participants. The Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 is equitable and not unfairly discriminatory because the exclusion will apply to all members. The Exchange notes that it has limited funds to apply in the form of incentives, and thus must deploy those limited funds to incentives that it believes will be the most effective at improving market quality in areas that the Exchange determines are in need of improvement. Any member that is dissatisfied with the proposal is free to shift their order flow to competing venues that provide more generous pricing or less stringent qualifying criteria.

4. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Act.

SR-BX-2023-018 Page 9 of 25

Intramarket Competition

The Exchange does not believe that its proposal will place any category of Exchange participant at a competitive disadvantage.

As noted above, all members of the Exchange will benefit from any increase in market activity that the proposal effectuates. Members may modify their businesses so that they can meet the required thresholds and pay lower charges. The Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 does not impose an undue burden on competition because such exclusion applies to all members. The Exchange notes that its members are free to trade on other venues to the extent they believe that the proposal is not attractive. As one can observe by looking at any market share chart, price competition between exchanges is fierce, with liquidity and market share moving freely between exchanges in reaction to fee and credit changes.

Intermarket Competition

In terms of inter-market competition, the Exchange notes that it operates in a highly competitive market in which market participants can readily favor competing venues if they deem fee levels at a particular venue to be excessive, or rebate opportunities available at other venues to be more favorable. In such an environment, the Exchange must continually adjust its credits and fees to remain competitive with other exchanges and with alternative trading systems that have been exempted from compliance with the statutory standards applicable to exchanges. Because competitors are free to modify their own credits and fees in response, and because market participants

SR-BX-2023-018 Page 10 of 25

may readily adjust their order routing practices, the Exchange believes that the degree to which credit or fee changes in this market may impose any burden on competition is extremely limited.

The proposal is reflective of this competition because, as a threshold issue, the Exchange is a relatively small market so its ability to burden intermarket competition is limited. In this regard, even the largest U.S. equities exchange by volume has less than 20% market share, which in most markets could hardly be categorized as having enough market power to burden competition. Moreover, as noted above, price competition between exchanges is fierce, with liquidity and market share moving freely between exchanges in reaction to fee and credit changes. This is in addition to free flow of order flow to and among off-exchange venues which comprised more than 40% of industry volume.

In sum, the Exchange intends for the proposed changes, in the aggregate, to increase member incentives to engage in the addition of liquidity on the Exchange. If the changes proposed herein are unattractive to market participants, it is likely that the Exchange will lose market share as a result. Accordingly, the Exchange does not believe that the proposed changes will impair the ability of members or competing order execution venues to maintain their competitive standing in the financial markets.

- Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received from Members, Participants, or Others
 No written comments were either solicited or received.
- Extension of Time Period for Commission Action
 Not applicable.

SR-BX-2023-018 Page 11 of 25

7. Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated Effectiveness Pursuant to Section 19(b)(2)

Pursuant to Section 19(b)(3)(A)(ii) of the Act,¹⁰ the Exchange has designated this proposal as establishing or changing a due, fee, or other charge imposed by the self-regulatory organization on any person, whether or not the person is a member of the self-regulatory organization, which renders the proposed rule change effective upon filing.

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is: (i) necessary or appropriate in the public interest; (ii) for the protection of investors; or (iii) otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

- 8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory Organization or of the Commission</u>
 - Not applicable.
- Security-Based Swap Submissions Filed Pursuant to Section 3C of the Act
 Not applicable.
- 10. Advance Notices Filed Pursuant to Section 806(e) of the Payment, Clearing and Settlement Supervision Act

Not applicable.

11. Exhibits

- 1. Notice of Proposed Rule Change for publication in the <u>Federal Register</u>.
- 5. Text of the proposed rule change.

¹⁰ 15 U.S.C. 78s(b)(3)(A)(ii).

SR-BX-2023-018 Page 12 of 25

EXHIBIT 1

SECURITIES AND EXCHANGE COMMISSION (Release No. ; File No. SR-BX-2023-018)

August , 2023

Self-Regulatory Organizations; Nasdaq BX, Inc.; Notice of Filing and Immediate Effectiveness of Proposed Rule Change to Amend Equity 7, Section 118(e)

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")¹, and Rule 19b-4 thereunder,² notice is hereby given that on August 1, 2023, Nasdaq BX, Inc. ("BX" or "Exchange") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III, below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the Proposed Rule Change</u>

The Exchange proposes to amend the Exchange's schedule of fees and credits at Equity 7, Section 118(e), as described further below.

The text of the proposed rule change is available on the Exchange's Website at https://listingcenter.nasdaq.com/rulebook/bx/rules, at the principal office of the Exchange, and at the Commission's Public Reference Room.

II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it

¹ 15 U.S.C. 78s(b)(1).

² 17 CFR 240.19b-4.

SR-BX-2023-018 Page 13 of 25

received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> Basis for, the Proposed Rule Change

1. Purpose

The Exchange operates on the "taker-maker" model, whereby it generally pays credits to members that take liquidity and charges fees to members that provide liquidity. Currently, the Exchange has a schedule, at Equity 7, Section 118(e), which consists of several different credits and fees for Retail Orders³ and Retail Price Improvement Orders⁴ under Rule 4780 (Retail Price Improvement Program).

The purpose of the proposed rule change is to amend the Exchange's schedule of fees and credits, at Equity 7, Section 118(e). Specifically, the Exchange proposes to (1) establish a new fee for certain RPI Orders that provide liquidity to the Exchange; and (2) specify that certain Retail Orders that access liquidity shall be excluded in the calculation of a member's volume for purposes of Equity 7, Section 118.

Currently, the Exchange charges certain fees for RPI Orders that provide liquidity, ranging from \$0.0018 per share executed to \$0.0025 per share executed. The

Retail Orders shall mean an order type with a Non-Display Order Attribute submitted to the Exchange by a Retail Member Organization (as defined in Rule 4780). A Retail Order must be an agency Order, or riskless principal Order that satisfies the criteria of FINRA Rule 5320.03. The Retail Order must reflect trading interest of a natural person with no change made to the terms of the underlying order of the natural person with respect to price (except in the case of a market order that is changed to a marketable limit order) or side of market and that does not originate from a trading algorithm or any other computerized methodology. See Equity 4, Rule 4702(b)(6).

Retail Price Improving ("RPI") Orders shall mean an Order Type with a Non-Display Order Attribute that is held on the Exchange Book in order to provide liquidity at a price at least \$0.001 better than the NBBO through a special execution process described in Rule 4780. A Retail Price Improving Order may be entered in price increments of \$0.001. RPI Orders collectively may be referred to as "RPI Interest." See Equity 4, Rule 4702(b)(5).

SR-BX-2023-018 Page 14 of 25

Exchange proposes to adopt a new fee of \$0.0003 per share executed for RPI Orders that provide liquidity for accepted Retail Orders greater than or equal to \$10,000. The Exchange hopes that the proposed fee will encourage members to increase liquidity providing activity in RPI Orders greater than or equal to \$10,000 on the Exchange. If the proposal is effective in achieving this purpose, then the quality of the Exchange's market will improve, particularly with respect to RPI and Retail Orders to the benefit of all participants, especially those who submit RPI and Retail Orders.

The Exchange also proposes to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118.⁵ The Exchange has limited resources to devote to incentive programs, and it is appropriate for the Exchange to reallocate these incentives periodically in a manner that best achieves the Exchange's overall mix of objectives.

2. Statutory Basis

The Exchange believes that its proposal is consistent with Section 6(b) of the Act,⁶ in general, and furthers the objectives of Sections 6(b)(4) and 6(b)(5) of the Act,⁷ in particular, in that it provides for the equitable allocation of reasonable dues, fees and

For example, pursuant to Equity 7, Section 118(a), the Exchange provides a credit of \$0.0018 per share executed for an Order that accesses liquidity (excluding orders with Midpoint pegging and excluding orders that receive price improvement and execute against an order with a Non-displayed price) entered by a member: (i) whose combined liquidity removing and adding activities equal or exceed 0.15% of total Consolidated Volume during a month; (ii) that accesses liquidity equal to or exceeding 0.05% of total Consolidated Volume during a month; and (iii) that adds liquidity equal to or exceeding an average daily volume of 50,000 shares in a month. The proposed change would exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders from the volume calculations for purposes of determining whether or not a member qualifies for this \$0.0018 per share executed credit.

^{6 15} U.S.C. 78f(b).

⁷ 15 U.S.C. 78f(b)(4) and (5).

SR-BX-2023-018 Page 15 of 25

other charges among members and issuers and other persons using any facility, and is not designed to permit unfair discrimination between customers, issuers, brokers, or dealers.

The Exchange's proposed changes to its fee schedule are reasonable in several respects. As a threshold matter, the Exchange is subject to significant competitive forces in the market for equity securities transaction services that constrain its pricing determinations in that market. The fact that this market is competitive has long been recognized by the courts. In NetCoalition v. Securities and Exchange Commission, the D.C. Circuit stated as follows: "[n]o one disputes that competition for order flow is 'fierce.' ... As the SEC explained, '[i]n the U.S. national market system, buyers and sellers of securities, and the broker-dealers that act as their order-routing agents, have a wide range of choices of where to route orders for execution'; [and] 'no exchange can afford to take its market share percentages for granted' because 'no exchange possesses a monopoly, regulatory or otherwise, in the execution of order flow from broker dealers'....'*8

The Commission and the courts have repeatedly expressed their preference for competition over regulatory intervention in determining prices, products, and services in the securities markets. In Regulation NMS, while adopting a series of steps to improve the current market model, the Commission highlighted the importance of market forces in determining prices and SRO revenues and, also, recognized that current regulation of the market system "has been remarkably successful in promoting market competition in its

NetCoalition v. SEC, 615 F.3d 525, 539 (D.C. Cir. 2010) (quoting Securities Exchange Act Release No. 59039 (December 2, 2008), 73 FR 74770, 74782-83 (December 9, 2008) (SR-NYSEArca-2006-21)).

SR-BX-2023-018 Page 16 of 25

broader forms that are most important to investors and listed companies."9

Numerous indicia demonstrate the competitive nature of this market. For example, clear substitutes to the Exchange exist in the market for equity security transaction services. The Exchange is only one of several equity venues to which market participants may direct their order flow. Competing equity exchanges offer similar tiered pricing structures to that of the Exchange, including schedules of rebates and fees that apply based upon members achieving certain volume thresholds.

Within this environment, market participants can freely and often do shift their order flow among the Exchange and competing venues in response to changes in their respective pricing schedules. As such, the proposal represents a reasonable attempt by the Exchange to increase its liquidity and market share relative to its competitors.

The Exchange believes it is reasonable and equitable to adopt a new \$0.0003 per share executed fee for RPI Orders that provide liquidity for accepted Retail Orders greater than or equal to \$10,000. As discussed above, the Exchange's goal is to increase liquidity adding activity in RPI Orders, particularly those greater than or equal to \$10,000, on its platform. It is reasonable and equitable to address this need by providing a lower fee to members that meet the proposed threshold as an incentive for them to increase their liquidity activity in RPI Orders greater than or equal to \$10,000 on the Exchange. If the proposal is effective in achieving this purpose, then the quality of the Exchange's market will improve, particularly with respect to RPI and Retail Orders to the benefit of all participants, especially those who submit RPI and Retail Orders. The

Securities Exchange Act Release No. 51808 (June 9, 2005), 70 FR 37496, 37499 (June 29, 2005) ("Regulation NMS Adopting Release").

SR-BX-2023-018 Page 17 of 25

Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 is also reasonable because the Exchange has limited resources to devote to incentive programs, and it is appropriate for the Exchange to reallocate these incentives periodically in a manner that best achieves the Exchange's overall mix of objectives.

The Exchange believes that the proposal is not unfairly discriminatory. The Exchange intends for its proposal to improve market quality for all members that submit RPI and Retail Orders on the Exchange (particularly in Orders greater than or equal to \$10,000) and by extension attract more liquidity to the market, improving market wide quality and price discovery. Although net adders of liquidity for RPI Orders (particularly of RPI Orders greater than or equal to \$10,000) will benefit most from the proposal, this result is fair insofar as increased liquidity adding activity in RPI Orders greater than or equal to \$10,000 will help to improve market quality and the attractiveness of the Nasdaq BX market to all existing and prospective retail participants. The Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 is equitable and not unfairly discriminatory because the exclusion will apply to all members. The Exchange notes that it has limited funds to apply in the form of incentives, and thus must deploy those limited funds to incentives that it believes will be the most effective at improving market quality in areas that the Exchange determines are in need of improvement. Any member that is dissatisfied with the proposal is free to shift SR-BX-2023-018 Page 18 of 25

their order flow to competing venues that provide more generous pricing or less stringent qualifying criteria.

B. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

The Exchange does not believe that the proposed rule change will impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Act.

Intramarket Competition

The Exchange does not believe that its proposal will place any category of Exchange participant at a competitive disadvantage.

As noted above, all members of the Exchange will benefit from any increase in market activity that the proposal effectuates. Members may modify their businesses so that they can meet the required thresholds and pay lower charges. The Exchange's proposal to exclude accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by RPI Orders for purposes of determining a member's volume for Equity 7, Section 118 does not impose an undue burden on competition because such exclusion applies to all members. The Exchange notes that its members are free to trade on other venues to the extent they believe that the proposal is not attractive. As one can observe by looking at any market share chart, price competition between exchanges is fierce, with liquidity and market share moving freely between exchanges in reaction to fee and credit changes.

Intermarket Competition

In terms of inter-market competition, the Exchange notes that it operates in a highly competitive market in which market participants can readily favor competing venues if they deem fee levels at a particular venue to be excessive, or rebate

SR-BX-2023-018 Page 19 of 25

opportunities available at other venues to be more favorable. In such an environment, the Exchange must continually adjust its credits and fees to remain competitive with other exchanges and with alternative trading systems that have been exempted from compliance with the statutory standards applicable to exchanges. Because competitors are free to modify their own credits and fees in response, and because market participants may readily adjust their order routing practices, the Exchange believes that the degree to which credit or fee changes in this market may impose any burden on competition is extremely limited.

The proposal is reflective of this competition because, as a threshold issue, the Exchange is a relatively small market so its ability to burden intermarket competition is limited. In this regard, even the largest U.S. equities exchange by volume has less than 20% market share, which in most markets could hardly be categorized as having enough market power to burden competition. Moreover, as noted above, price competition between exchanges is fierce, with liquidity and market share moving freely between exchanges in reaction to fee and credit changes. This is in addition to free flow of order flow to and among off-exchange venues which comprised more than 40% of industry volume.

In sum, the Exchange intends for the proposed changes, in the aggregate, to increase member incentives to engage in the addition of liquidity on the Exchange. If the changes proposed herein are unattractive to market participants, it is likely that the Exchange will lose market share as a result. Accordingly, the Exchange does not believe that the proposed changes will impair the ability of members or competing order execution venues to maintain their competitive standing in the financial markets.

SR-BX-2023-018 Page 20 of 25

C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

No written comments were either solicited or received.

III. <u>Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action</u>

The foregoing rule change has become effective pursuant to Section 19(b)(3)(A)(ii) of the Act. 10

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is: (i) necessary or appropriate in the public interest; (ii) for the protection of investors; or (iii) otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic Comments:

- Use the Commission's internet comment form
 (https://www.sec.gov/rules/sro.shtml); or
- Send an email to <u>rule-comments@sec.gov</u>. Please include file number
 SR-BX-2023-018 on the subject line.

¹⁰ 15 U.S.C. 78s(b)(3)(A)(ii).

SR-BX-2023-018 Page 21 of 25

Paper Comments:

Send paper comments in triplicate to Secretary, Securities and Exchange
 Commission, 100 F Street NE, Washington, DC 20549-1090.

All submissions should refer to file number SR-BX-2023-018. This file number should be included on the subject line if email is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission will post all comments on the Commission's internet website (https://www.sec.gov/rules/sro.shtml). Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Copies of the filing also will be available for inspection and copying at the principal office of the Exchange. Do not include personal identifiable information in submissions; you should submit only information that you wish to make available publicly. We may redact in part or withhold entirely from publication submitted material that is obscene or subject to copyright protection. All submissions should refer to file number SR-BX-2023-018 and should be submitted on or before [INSERT DATE 21 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER].

SR-BX-2023-018 Page 22 of 25

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority. ¹¹

Sherry R. Haywood,

Assistant Secretary.

¹⁷ CFR 200.30-3(a)(12).

SR-BX-2023-018 Page 23 of 25

EXHIBIT 5

Deleted text is [bracketed]. New text is <u>underlined</u>.

NASDAQ BX, INC. RULES

* * * * *

Equity Rules

* * * * *

Equity 7 Pricing Schedule

* * * * *

Section 118. Nasdaq BX Equities System Order Execution and Routing

* * * * *

(e) Retail Price Improvement Program Pricing for Retail Orders and Retail Price Improvement Orders

Notwithstanding the foregoing, the following fees and credits shall apply to execution of Retail Orders and Retail Price Improvement Orders under Rule 4780:

Charge for Retail Price Improvement
Order that provides liquidity for accepted
Retail Orders greater than or equal to
\$10,000

\$0.0003 per share executed

Charge for Retail Price Improvement Order entered by a member that (i) quotes Retail Price Improvement Orders in at least 1,200 symbols on average per day and (ii) provides liquidity through Retail Price Improvement Orders equal to or exceeding an average daily volume of 2,500,000 shares:

\$0.0018 per share executed

The following fee is applicable through September 30, 2023.

Charge for Retail Price Improvement Order entered by a member that (i) quotes Retail Price Improvement Orders in at

\$0.0020 per share executed

SR-BX-2023-018 Page 24 of 25

least 1,200 symbols on average per day; (ii) provides liquidity through Retail Price Improvement Orders equal to or exceeding an average daily volume of 1,000,000 shares; and (iii) increases its average daily volume of liquidity provided in Retail Price Improvement Orders at least 10% relative to the month of March 2023:

Charge for all other Retail Price Improvement Orders that provide liquidity:

\$0.0025 per share executed

Charge or Credit for Retail Orders that access liquidity:

Retail Order with an accepted price less than \$10,000 that accesses liquidity provided by a Retail Price Improvement Order:

Credit of \$0.0021 per share executed

Retail Order with an accepted price greater than or equal to \$10,000 that accesses liquidity provided by a Retail Price Improvement Order:[‡]

Credit of \$0.0000 per share executed

Retail Order that receives price improvement (when the accepted price of executed an order is different than the executed price of an order) and accesses non-Retail Price Improvement order with Midpoint pegging:

Credit of \$0.0000 per share

Retail Order that accesses other liquidity on the Exchange book:

Credit of \$0.0017 per share executed

Type 2 Retail Order that is routed to another trading venue for execution:

The charge or credit otherwise applicable to routed orders under Equity 7, Section 118(a)

or Section 118(b)

For purposes of determining a member's volume for Equity 7, Section 118, such Retail Orders (i.e., accepted Retail Orders greater than or equal to \$10,000 that access liquidity provided by Retail Price *Improvement Orders)* will be excluded from such calculations.

SR-BX-2023-018 Page 25 of 25

* * * *