Required fields are shown with yellow backgrounds and asterisks.						OMB Number: 3235-0045 Estimated average burden hours per response	
Page 1 of	f * <mark>38</mark>	WASHING	EXCHANGE COMMIS STON, D.C. 20549 orm 19b-4		File No Iment No. (req. fo	.* SR - 2014 - * 39 r Amendments *)	
Filing by NASDAQ OMX PHLX LLC.							
Pursuant to Rule 19b-4 under the Securities Exchange Act of 1934							
Initial *	Amendment *	Withdrawal	Section 19(b)(2) *	Section	n 19(b)(3)(A) * Rule	Section 19(b)(3)(B) *	
Pilot	Extension of Time Period for Commission Action *	Date Expires *	-	19b-4(f)( 19b-4(f)( 19b-4(f)(	2) 19b-4(f)(5	)	
Notice of proposed change pursuant to the Payment, Clearing, and Settlement Act of 2010 Security-Based Swap Submission pursuant							
Section 806(e)(1) * Section 806(e)(2) *					to the Securities Ex Section 3C(b)	xchange Act of 1934 (2) *	
Exhibit 2 Sent As Paper Document Exhibit 3 Sent As Paper Document							
Description							
Provide a brief description of the action (limit 250 characters, required when Initial is checked *).							
A proposed rule change to amend Rule 1080.08.							
<b>Contact Information</b> Provide the name, telephone number, and e-mail address of the person on the staff of the self-regulatory organization prepared to respond to questions and comments on the action.							
First Na	ame * Edith		Last Name * Hallaha	n			
Title *	tle * Principal Associate General Counsel						
E-mail	E-mail * edith.hallahan@nasdaqomx.com						
Telepho	one * (215) 496-5179	Fax (215) 496-6729	9				
Signature							
Pursuant to the requirements of the Securities Exchange Act of 1934,							
has duly caused this filing to be signed on its behalf by the undersigned thereunto duly authorized.							
- [		г		(Title *)			
	06/03/2014		Executive Vice Presid	ent and Ger	ieral Counsel		
Ву	Edward S. Knight						
(Name *) NOTE: Clicking the button at right will digitally sign and lock this form. A digital signature is as legally binding as a physical signature, and once signed, this form cannot be changed.							

OMB APPROVAL

SECURITIES AND EXCHANGE COMMISSION WASHINGTON, D.C. 20549					
For complete Form 19b-4 instructions please refer to the EFFS website.					
Form 19b-4 Information *       Add     Remove       View	The self-regulatory organization must provide all required information, presented in a clear and comprehensible manner, to enable the public to provide meaningful comment on the proposal and for the Commission to determine whether the proposal is consistent with the Act and applicable rules and regulations under the Act.				
Exhibit 1 - Notice of Proposed Rule Change * Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)				
Exhibit 1A- Notice of Proposed Rule Change, Security-Based Swap Submission, or Advance Notice by Clearing Agencies * Add Remove View	The Notice section of this Form 19b-4 must comply with the guidelines for publication in the Federal Register as well as any requirements for electronic filing as published by the Commission (if applicable). The Office of the Federal Register (OFR) offers guidance on Federal Register publication requirements in the Federal Register Document Drafting Handbook, October 1998 Revision. For example, all references to the federal securities laws must include the corresponding cite to the United States Code in a footnote. All references to SEC rules must include the corresponding cite to the Code of Federal Regulations in a footnote. All references to Securities Exchange Act Releases must include the release number, release date, Federal Register cite, Federal Register date, and corresponding file number (e.g., SR-[SRO] -xx-xx). A material failure to comply with these guidelines will result in the proposed rule change, security-based swap submission, or advance notice being deemed not properly filed. See also Rule 0-3 under the Act (17 CFR 240.0-3)				
Exhibit 2 - Notices, Written Comments, Transcripts, Other Communications         Add       Remove       View         Exhibit Sent As Paper Document	Copies of notices, written comments, transcripts, other communications. If such documents cannot be filed electronically in accordance with Instruction F, they shall be filed in accordance with Instruction G.				
Exhibit 3 - Form, Report, or Questionnaire         Add       Remove       View         Exhibit Sent As Paper Document	Copies of any form, report, or questionnaire that the self-regulatory organization proposes to use to help implement or operate the proposed rule change, or that is referred to by the proposed rule change.				
Exhibit 4 - Marked CopiesAddRemoveView	The full text shall be marked, in any convenient manner, to indicate additions to and deletions from the immediately preceding filing. The purpose of Exhibit 4 is to permit the staff to identify immediately the changes made from the text of the rule with which it has been working.				
Add     Remove     View	The self-regulatory organization may choose to attach as Exhibit 5 proposed changes to rule text in place of providing it in Item I and which may otherwise be more easily readable if provided separately from Form 19b-4. Exhibit 5 shall be considered part of the proposed rule change.				
Partial Amendment       Add     Remove       View	If the self-regulatory organization is amending only part of the text of a lengthy proposed rule change, it may, with the Commission's permission, file only those portions of the text of the proposed rule change in which changes are being made if the filing (i.e. partial amendment) is clearly understandable on its face. Such partial amendment shall be clearly identified and marked to show deletions and additions.				

#### SR-Phlx-2014-39

Page 3 of 38

### 1. <u>Text of Proposed Rule Change</u>

(a) Pursuant to the provisions of Section 19(b)(1) of the Securities Exchange
Act of 1934 ("Act")<sup>1</sup> and Rule 19b-4 thereunder,<sup>2</sup> NASDAQ OMX PHLX LLC
("Exchange" or "Phlx"), is filing with the Securities and Exchange Commission
("Commission") a proposed rule change to amend Rule 1080.08 as follows: (1) to
exclude the existence of any contingencies from the broadcast message; (2) to address
the priority of orders/COLA Sweeps executing after a COLA; and (3) to add reference to
specific order types and contingencies applicable to Complex Orders.

A notice of the proposed rule change for publication in the <u>Federal Register</u> is attached hereto as <u>Exhibit 1</u>. Proposed new language is underlined; proposed deletions are in brackets.

\* \* \* \* \*

#### Rule 1080. Phlx XL and Phlx XL II

(a) - (p) No change.

••• Commentary: -----

**.01**- **.07** No change.

.08 Complex Orders on Phlx XL.

(a) No change.

(b) Complex orders may be entered in increments of \$0.01 with certain "time in force" designations and as certain order types with certain contingencies as follows:

(i) - (iv) No change.

(v) Complex Orders may be submitted as:

<sup>1</sup> 15 U.S.C. 78s(b)(1).

<sup>2</sup> 17 CFR 240.19b-4.

<u>All-or-none orders - to be executed in its entirety or not at all. These orders can</u> only be submitted for non-broker-dealer customers.

Cancel-replacement orders - require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number.

Limit orders - to be executed at a specified price or better.

Market orders - to be executed at the best price available at the time of execution.

(c) - (d) No change.

(e) Process for Complex Order Live Auction ("COLA"). Complex Orders on the Complex Order Book ("CBOOK," as defined below) may be subject to an automated auction process.

## (i) No change.

(ii) Initiation of a COLA. Upon the identification of the COLA-eligible order by the Phlx XL system, the Exchange will send a broadcast message to Phlx XL participants indicating that a COLA has been initiated. The broadcast message will identify the Complex Order Strategy, and the size, side and price of the COLA-eligible order [and any contingencies, if applicable (such as, without limitation, All-Or-None)].

(iii) COLA Timer. The COLA will begin with a timing mechanism (a "COLA Timer"), which is a counting period not to exceed five (5) seconds during which Phlx XL participants may submit bids or offers that improve the cPBBO. The COLA Timer will be set for the same number of seconds for all options trading on the Exchange as determined by the Exchange and communicated to membership on the Exchange's website. Complex Orders may be cancelled at any time prior to the commencement of a COLA.

(iv) Bidding and Offering in Response to a COLA. Phlx XL participants may bid and/or offer on either or both side(s) of the market during the COLA Timer by submitting one or more bids or offers that improve the cPBBO, known as a "COLA Sweep."

(A) - (D) No change.

(v) No change.

(vi) Allocation and Priority. As stated above, COLA-eligible orders, COLA Sweeps, and responsive Complex Orders will trade first based on the best price or prices available at the end of the COLA Timer. (A) (1) - (3) No change.

(B) If multiple customer Complex Orders, COLA Sweeps, Phlx XL participant Complex Orders and/or non-customer off-floor broker-dealer Complex Orders are eligible for execution against the COLA-eligible order at the same price, the trade will be allocated among participants submitting electronic Complex Orders and COLA Sweeps as set forth below. Executions in the COLA will comply with the requirements of Exchange Rule 1080.08(c)(iii) above. For allocation purposes, the size of a COLA Sweep or responsive Complex Order received during the COLA Timer shall be limited to the size of the COLA-eligible order.

(1) First, to customer marketable Complex Orders on the CBOOK (as defined below) in the order in which they were received;

(2) Second, to COLA Sweeps [on a size pro-rata basis;

(3) Third, to] <u>and</u> SQTs, RSQTs, and non-SQT ROTs who have submitted Complex Orders that are marketable against the COLAeligible order, on a size pro-rata basis; <u>and</u>

[(4) Fourth](3) Third, to non-market maker off-floor broker-dealers on a size pro-rata basis.

(C) - (D) No change.

(vii) - (ix) No change.

(f) - (i) No change.

\* \* \* \* \*

(b) Not applicable.

(c) Not applicable.

### 2. <u>Procedures of the Self-Regulatory Organization</u>

The proposed rule change was approved by senior management of the Exchange

pursuant to authority delegated by the Board of Directors on July 17, 2013. No other

action by the Exchange is necessary for the filing of the proposed rule change.

Questions regarding this rule filing may be directed to Edith Hallahan, Principal

Associate General Counsel, The NASDAQ OMX Group, Inc., at 215-496-5179.

## 3. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

(a) <u>Purpose</u>

The purpose of the proposal is to correct the rule text to provide clarity to Phlx Participants regarding the trading of Complex Orders on the Exchange. The Exchange's Complex Order System, which is governed by Rule 1080.08, includes the Complex Order Live Auction ("COLA"), an automated auction for seeking additional liquidity and price improvement for Complex Orders. When the Exchange receives a COLA-eligible order that triggers a COLA, the system broadcasts information about the COLA-eligible order – the "COLA Message." The duration of the COLA is fixed and measured by a COLA Timer. During the COLA Timer, the rule provides that Phlx XL participants<sup>3</sup> may submit "COLA Sweeps," which are bids and/or offers on either or both side(s) of the market by submitting one or more bids or offers that improve the cPBBO.<sup>4</sup> Also during the COLA Timer, Phlx members may enter other Complex Orders at any price. While COLA Sweeps are submitted in direct response to a COLA-eligible order, Complex Orders may or may not be submitted in direct response to a COLA-eligible order.

# COLA Message

<sup>&</sup>lt;sup>3</sup> COLA Sweeps can only be entered by Phlx XL Participants who quote electronically as market makers for their own account (Streaming Quote Traders ("SQTs"), Remote Streaming Quote Traders ("RSQTs") and specialists). Because non-SQT ROTs do not quote electronically, they cannot enter COLA Sweeps, which are electronic. <u>See</u> Rule 1014(b)(ii)(C) and Rule 1080.08(e)(ix).

<sup>&</sup>lt;sup>4</sup> The cPBBO is the best net debit or credit price for a Complex Order based on the PBBO for the individual options components of such Complex Order, and, where the underlying security is a component of the Complex Order, the National Best Bid and/or Offer for the underlying security. <u>See</u> Rule 1080.08(a)(iv).

Currently, upon the identification of the COLA-eligible order by the Phlx XL system, the Exchange will broadcast a COLA Message to Phlx XL participants indicating that a COLA has been initiated. The COLA Message identifies the Complex Order Strategy, the size, side and price of the COLA-eligible order.<sup>5</sup> The COLA Message is sent over TOPO Plus Orders,<sup>6</sup> the Exchange's market data feed for subscribers interested in the detailed information it offers, including messages relating to Complex Orders. The Specialized Quote Feed ("SQF") also contains COLA Message.<sup>7</sup> Like auction messages on multiple exchanges, the COLA Message is designed to attract responsive interest.

The Exchange now proposes to delete reference in the rule text to the contingencies that an order might have. Testing has recently revealed that the rule text is inaccurate; contingencies are not included in the COLA Message.<sup>8</sup> Two contingencies apply to Complex Orders: all-or-none and cancel-replace. An all-or-none order is a contingency order that is a market or limit order which is to be executed in its entirety or

<sup>&</sup>lt;sup>5</sup> The Exchange recently added the price and side of the market to the COLA Message. <u>See</u> Securities Exchange Act Release No. 70271 (August 27, 2013), 78 FR 54340 (September 3, 2013) (SR-Phlx-2013-88).

<sup>&</sup>lt;sup>6</sup> Securities Exchange Act Release No. 60877 (October 26, 2009), 74 FR 56255 (October 30, 2009) (SR-Phlx-2009-92).

 <sup>&</sup>lt;sup>7</sup> Securities Exchange Act Release No. 63034 (October 2, 2010), 75 FR 62441 (October 8, 2010) (SR-Phlx-2010-124).

<sup>&</sup>lt;sup>8</sup> However, contingencies are included in the *order message* sent over TOPO Plus Orders. Complex Order messages merely show that a Complex Order was received, including the details of those orders, and are sent when such order is received; COLA Messages indicate that a COLA is beginning and are therefore sent when a COLA begins. Both Complex Order messages and COLA messages are available to all who subscribe to the PHLX Orders feed (which is a subset of the TOPO Plus Orders feed); the feed is available to all participants seeking to subscribe. <u>See http://nasdaqtrader.com/Trader.aspx?id=DPSpecs#options\_x</u> for a description of Exchange feeds.

not at all.<sup>9</sup> An all-or-none order can execute against multiple orders, as long as it is executed in full. All-or-none Complex Orders can only be submitted for non-broker-dealer customers, the same as for non-Complex Orders.<sup>10</sup> A cancel-replacement order is a contingency order that require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number.

The Exchange believes that it is appropriate to broadcast a COLA Message without revealing a Complex Order's contingencies, because such contingencies are not a material term of the order. The Exchange does not believe that including or excluding that an order is an all-or-none order or a cancel-replacement order significantly affects whether a participant will respond to a particular COLA, which is the purpose of the COLA Message. Of course, the fact than an order is an all-or-none order will affect what order it can execute against, depending upon the size of each order. Nevertheless, the Exchange believes that participants would not decide whether to respond to a COLA

<sup>&</sup>lt;sup>9</sup> <u>See Rule 1066(c)(4).</u>

<sup>&</sup>lt;sup>10</sup> See Phlx Rule 1080(b)(i), which covers non-Complex Orders and provides that the following types of agency orders are eligible: day, GTC, Immediate or Cancel ("IOC"), Intermarket Sweep Order ("ISO"), market, limit, stop, stop-limit, *all or none*, or better, simple cancel, simple cancel to reduce size (cancel leaves), cancel to change price, cancel with replacement order, opening-only-market order, limit on opening order, and possible duplicate orders. The following types of off-floor broker-dealer limit orders may be entered: day, GTC, IOC, ISO, stop, stop-limit, simple cancel, simple cancel to reduce size (cancel leaves), cancel to change price, cancel with replacement order, limit on opening order. SQTs and RSQTs can enter limit on opening, IOC, ISO, and DAY limit order for their proprietary account(s). Non-SQT ROTs and specialists can enter orders for their proprietary account(s) as GTC, DAY limit, IOC, ISO, limit on opening and simple cancel as well as orders for less than 10 contracts marked as IOC.

based on the all-or-none contingency on the order initiating the COLA. If a participant could see that a particular order is an all-or-none order for a large size and such participant intended to submit a smaller order, the participant might assume that an execution would be unlikely; however, another participant could enter an order that caused there to be enough size to execute the all-or-none order. Thus, the information that an order is an all-or-none order is not enough information for a participant submitting an order for a size smaller than the all-or-none order to definitively predict whether it will execute, because of other orders<sup>11</sup> and market factors. Although a participant might choose to response with an order for a size equal to or greater than the all-or-none order, the Exchange believes that participants enter orders for a size that reflects their true interest, strategy and risk profile and are not influenced by the existence of an all-or-none contingency on an order.

The Exchange notes that all-or-none orders are rare. Specifically, in August 2013, only 0.04% of COLAs were initiated by all-or-none orders. Furthermore, from February 2013 through July 2013, less than .05% of COLAs were initiated by all-or-none orders. In addition, only 0.12% of all Complex Orders from February 2013 through July 2013 were entered as all-or-none orders. Accordingly, excluding from the COLA message that an order is an all-or-none should not have a significant impact on participants or on COLAs.

With respect to cancel-replacement orders, the cancellation aspect of the order has no impact on the contra-side. The way the contingency operates is that the first order is

<sup>&</sup>lt;sup>11</sup> Participants cannot see others' responses so they are effectively "blind" to other responsive interest when making their own responsive decisions.

Page 10 of 38

entered as a normal Complex Order without a contingency, and it is later followed by a second order with has a cancel-replace contingency. The first order is then cancelled, fulfilling the contingency on the second order.<sup>12</sup> Therefore, if the first order starts a COLA, even if the Exchange displayed contingencies in a COLA Message, such order would not have one. If the second order starts a COLA, it no longer has a contingency and therefore display of the contingency would not be relevant. Accordingly, the Exchange does not believe there would be any impact on responses whether or not the cancellation contingency is shown in the COLA message.

Although the Exchange stated in its rule that contingency information would be included in the COLA message, the Exchange did not build a field to include that information and did not therefore include reference to this information in its specification document to participants seeking to receive its data feeds. The Exchange is not aware that any participant asked for such contingency information, even though it appears in the rule text.

Other types of contingencies are listed in Rule 1066,<sup>13</sup> but these do not apply to

<sup>&</sup>lt;sup>12</sup> The replacement order does not retain the priority of the order it replaces. While the replacement order is eligible to trade at the end of the COLA, it is no longer treated as the COLA-eligible order and thus does not have the priority associated with a COLA-eligible order.

<sup>&</sup>lt;sup>13</sup> Rule 1066(c) has been amended to delete the order types in (2), (3) and (6). See Securities Exchange Act Release No. 70629 (October 8, 2013), 78 FR 62852 (October 22, 2013) (SR-Phlx-2013-100). Although Rule 1066(c)(8) lists immediate-or-cancel ("IOC") orders as a type of contingency order, the Exchange believes that IOC is better described as a time-in-force and it is therefore included with other time-in-force conditions like DAY and GTC in the Complex Order Rule. See Rule 1080.08(b). The Exchange does not indicate in the COLA Message the time-in-force of an order.

Complex Orders, because they are inconsistent with having multiple components. For example, stop and stop-limit orders,<sup>14</sup> Opening-Only-Market Orders and Limit on Opening orders are all particular to one option series. The Exchange has not received requests for these order types to be made available. The Exchange proposes to make clear what order designations are available respecting Complex Orders by adopting Rule 1080.08(b)(v), which will provide that Complex Orders may be submitted as: All-or-none orders;<sup>15</sup> cancel-replacement orders;<sup>16</sup> limit orders;<sup>17</sup> and market orders.<sup>18</sup>

<sup>15</sup> All-or-none orders are to be executed in its entirety or not at all. This is the same definition as currently found in Rule 1066(c)(4). These orders are only available to non-broker-dealer customers.

<sup>16</sup> Cancel-replacement orders require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number. This is the same definition as Rule 1066(c)(7).

<sup>17</sup> Limit orders are to be executed at a specified price or better. This is the same definition as Rule 1066(b).

<sup>&</sup>lt;sup>14</sup> With respect to stop and stop-limit orders, although such Complex Orders could conceivably be tied to a net debit/credit price, developing a transparent way to effect the stop price would be difficult, because Complex Order net prices are not disseminated to OPRA, nor are the Complex Order prices disseminated as a quote to OPRA. Thus, the Exchange does not believe it would be practicable to accept stop or stop limit orders as Complex Orders.

<sup>&</sup>lt;sup>18</sup> Market orders are to be executed at the best price available at the time of execution. This is the same definition as Rule 1066(a).

## Priority Change

In addition, the Exchange proposes to amend Rule 1080.08(e)(vi)(B) to provide that market maker<sup>19</sup> COLA Sweeps and market maker Complex Orders are treated the same in the COLA, meaning one does not have execution priority over the other. The Rule incorrectly states that COLA Sweeps have priority over market maker Complex Orders. The Exchange believes that it is appropriate for market maker COLA Sweeps and market maker Complex Orders to be treated the same way for priority purposes, because they are both coming from market makers.<sup>20</sup>

#### (b) <u>Statutory Basis</u>

The Exchange believes the proposed rule change is consistent with the provisions of Section 6 of the Act,<sup>21</sup> in general, and with Section 6(b)(5) of the Act,<sup>22</sup> in particular, which requires, among other things, that the rules of an exchange be designed to promote just and equitable principles of trade. Specifically, the Exchange is proposing that the COLA Message will not include a COLA-eligible order's contingencies. Nevertheless, the Exchange believes that, even without contingencies, the COLA message should promote just and equitable principles of trade, because market participants will continue to receive information that is material to responding to a COLA-eligible order. The Exchange believes that contingency information is rather extraneous and notes that

<sup>&</sup>lt;sup>19</sup> Market maker COLA Sweeps include those entered by SQTs and RSQTs. Non-SQT ROTs cannot enter COLA Sweeps. <u>See supra</u> note 3. Specialists' COLA Sweeps are addressed in Rule 1080.08(e)(vi)(C).

 $<sup>\</sup>frac{20}{20}$  <u>See supra note 3.</u>

<sup>&</sup>lt;sup>21</sup> 15 U.S.C. 78f.

<sup>&</sup>lt;sup>22</sup> 15 U.S.C. 78f(b)(5).

Page 13 of 38

market participants have not asked why it is not currently made available, despite the current reference to it in the rule text. Even if the Exchange included contingency information in the COLA message, the Exchange does not believe that participants would use it or rely on it to make trading decisions. Accordingly, the Exchange believes it is consistent with just and equitable principles of trade to not include contingency information. In addition, the Exchange notes that contingency information respecting each Complex Order is available on its order feed, TOPO Plus Orders, which contains Complex Order information.<sup>23</sup> Because the same information is available on that feed, the Exchange does not believe that participants are adversely impacted and all participants have access to the same message, such that it is consistent with just and equitable principles of trade to not include this information in the COLA Message.

The Exchange also notes that all-or-none Complex Orders are not common. It is consistent with just and equitable principles of trade, because it would not have any impact on participants whether or not this information is provided. Similarly, the Exchange believes that it is consistent with just and equitable principles of trade to not include the cancel-replace contingency in a COLA Message. Because the first order, as explained above, does not have a contingency nor does the second order (the cancelreplacement order) once it is live, the Exchange does not believe it is relevant to display the cancel-replace contingency, because there would be no impact on responses.

The Exchange is also proposing to provide that COLA Sweeps do not have priority over market maker Complex Orders. This is a correction to the rule text. The

 <sup>&</sup>lt;sup>23</sup> Securities Exchange Act Release Nos. 60877 (October 26, 2009), 74 FR 56255 (October 30, 2009) (SR-Phlx-2009-92); and 66693 (May 15, 2012), 77 FR 30043 (May 21, 2012)(SR-Phlx-2012-63).

Page 14 of 38

Exchange believes that it is appropriate for market maker COLA Sweeps and Complex Orders to be treated the same way for priority purposes, because they are coming from the same type of market participant, a market maker.<sup>24</sup> The Exchange believes that this should promote just and equitable principles of trade, because market participants could reasonably expect that their interest should be treated the same way whether entered as an order or as a COLA Sweep.<sup>25</sup>

Furthermore, this priority treatment is similar to the Exchange's priority rule respecting orders other than Complex Orders, as well as the comparable rules of other options exchanges, because a market maker's interest at a particular price is combined regardless of the method of entry (quote, COLA Sweep or order).<sup>26</sup> Specifically, Rule 1014(g)(vii), in calculating a market maker's participation, takes into account both quotes and orders, as indicated by the following language in the formula of the rule: based on the number of Phlx XL Participants *quoting or with limit orders* at BBO. Accordingly, the Exchange believes that the correction to the priority provision does not significantly affect the protection of investors or the public interest, and does not impose a significant burden on competition.

<sup>&</sup>lt;sup>24</sup> Although non-SQT ROTs cannot submit COLA Sweeps, their Complex Orders are treated the same way as the Complex Orders of other market makers, including that their orders can interact with a COLA-eligible order.

<sup>&</sup>lt;sup>25</sup> Complex Orders could be responsive to a particular COLA or could be an unrelated order. Because Complex Orders are not specifically marked as "COLA responses," the Phlx XL System cannot identify which Complex Orders are truly intended to respond to the auction and which are merely coincidental.

See Phlx Rule 1014(g)(vii)(B)(1)(b). Like COLA Sweeps, Sweeps are treated the same way as other market maker quotes in the Phlx XL System. See also BX Options Rules, Chapter VI, Section 10(1)(A) and (B).

In addition, this priority change is not unfairly discriminatory with respect to non-SQT ROTs (who cannot submit COLA Sweeps); in fact, it is fairer to them, because it will no longer give COLA Sweeps priority over other market maker Complex Orders.

The Exchange is also proposing to make the Complex Order rule, Rule 1080.08, more complete by listing in subparagraph (b)(v) the types of orders and contingencies that can be accepted as Complex Orders. The four types to be listed (all-or-none, cancelreplacement, limit and market) are all existing orders types and contingencies on Phlx. The Exchange believes that this should promote just and equitable principles of trade as well as protect investors and the public interest by making more clear how specifically Complex Orders can be designated. The Exchange notes that although all-or-none Complex Orders are only available to non-broker-dealer customers, this is not unfairly discriminatory, because it is common for certain types of orders to be available to certain participant types. For example, all-or-none orders that are not Complex Orders can only be entered for non-broker-dealer customers in the Exchange's Phlx XL system.<sup>27</sup> Similarly, with respect to complex order programs on other options exchanges, at the discretion of the exchange, some participants may not be able to initiate<sup>28</sup> or respond<sup>29</sup> to a complex order auction.

 $<sup>\</sup>underline{Se}e$  Phlx Rule 1080(b)(i)(A).

 $<sup>\</sup>frac{\text{See}}{\text{Rule 6.53C(d)(i)(2), NYSE Arca Rule 6.91(c)(1) and NYSE MKT}}$ Rule 980NY(e)(1).

<sup>&</sup>lt;sup>29</sup> <u>See CBOE Rule 6.53C(d)(iii)</u>, NYSE Arca Rule 6.91(c)(4) and NYSE MKT Rule 980NY(e)(4).

Page 16 of 38

### 4. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

The Exchange does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act, as amended. Specifically, the proposal does not impose an intra-market burden on competition, because the same COLA Message with the same information will be available to all Phlx participants who receive Complex Order Messages and such messages are available to those who choose to subscribe, for a fee. Nor will the proposal impose a burden on competition among the options exchanges, because of the vigorous competition for order flow among the options exchanges. Market participants who find contingency information respecting complex orders important will continue to be able to receive that information when participating on competing exchanges.

With respect to the aspect of the proposal that addresses the priority of market maker Complex Orders and COLA Sweeps executing after a COLA, the Exchange believes that this change does not impose a burden on competition, because it treats all interest received from a market maker the same way and does not change the way other intra-market interest is handled. To the extent that market participants disagree with the particular approach taken by the Exchange herein, market participants can easily and readily direct complex order flow to competing venues.

With respect to the aspect of the proposal that adopts specific order types and contingencies applicable to Complex Orders, the Exchange does not believe that the proposal imposes a burden on inter-market competition. Most of these order types and contingencies are available to all participants. Although all-or-none Complex Orders can only be entered by non-broker-dealer customers, the Exchange does not believe that this imposes a burden on competition, because: (i) as stated above, all-or-none Complex Orders are rare, both in terms of how many start a COLA and how many are received; and (ii) it is common both on the Exchange (respecting non-Complex Orders) and on other options exchanges to offer only certain functionality to certain participants.<sup>30</sup> The Exchange notes that this particular functionality is only available for non-Complex Orders on Phlx to non-broker-dealer customers.<sup>31</sup> Nor does the proposal impose a burden on intra-market competition, because most of these order types are available to all participants.

5. <u>Self-Regulatory Organization's Statement on Comments on the Proposed Rule</u> <u>Change Received from Members, Participants, or Others</u>

Written comments were neither solicited nor received.

- <u>Extension of Time Period for Commission Action</u> Not applicable.
- 7. <u>Basis for Summary Effectiveness Pursuant to Section 19(b)(3) or for Accelerated</u> <u>Effectiveness Pursuant to Section 19(b)(2)</u>

Pursuant to Section 19(b)(3)(A) of the Act<sup>32</sup> and Rule 19b-4(f)(6)<sup>33</sup> thereunder,

Phlx has designated this proposal as one that effects a change that: (i) does not significantly affect the protection of investors or the public interest; (ii) does not impose any significant burden on competition; and (iii) by its terms, does not become operative for 30 days after the date of the filing, or such shorter time as the Commission may designate if consistent with the protection of investors and the public interest.

- $\frac{30}{\text{See supra}}$  notes 27-29.
- $\frac{31}{2} See supra note 27.$
- <sup>32</sup> 15 U.S.C. 78s(b)(3)(A).
- <sup>33</sup> 17 CFR 240.19b-4(f)(6).

Page 18 of 38

Phlx believes that the proposal to exclude contingency information from the COLA Message does not significantly affect the protection of investors or the public interest and does not impose any significant burden on competition, because contingency information is not a material aspect of an order. Specifically, the Exchange does not believe that excluding contingency information will affect the quality of Complex Order executions or the quality of COLA responses, because contingency information regarding a COLA-eligible order is not considered particularly relevant to responding market participants. All-or-none Complex orders, as illustrated above, are not common, neither in terms of how many initiate a COLA nor how many are received in general. Even if participants had this information, it would not enable them to easily predict whether their responding order would likely be executed against the all-or-none order, as explained above. Nor would participants use or rely on this information to make trading decisions. Accordingly, the Exchange does not believe that the all-or-none contingency on an order is material.

Similarly, the Exchange does not believe that the cancel contingency on a cancelreplace order is material. Neither the first order, as explained above, nor the second order (the cancel-replacement order) have a contingency if and when such order starts a COLA. The responding participant is expressing their interest in that Complex Order Strategy, because the COLA Message informed them of the existence of an order in that strategy and that a COLA was occurring. Furthermore, participants have not asked the Exchange for either type of contingency information. Therefore, the Exchange believes that the proposal to exclude contingency information from the COLA Message does not significantly affect the protection of investors or the public interest and does not impose any significant burden on competition.

The correction to the priority provision does not significantly affect the protection of investors or the public interest, and does not impose a significant burden on competition, because it is similar to the Exchange's priority rule respecting orders other than complex orders, as provided in Rule 1014(g)(vii). Rule 1014(g)(vii), in calculating a market maker's participation, takes into account both quotes and orders, as indicated by the following language in the formula of the rule: based on the number of Phlx XL Participants *quoting or with limit orders* at BBO.

The proposal to adopt specific order types and contingencies does not significantly affect the protection of investors or the public interest, because most of these order types are commonly available on other exchanges respecting both complex and non-complex orders.<sup>34</sup> Nor does it impose a significant burden on competition, as explained above, because these orders types are generally available to all participants. Further, these order types and contingencies encourage competition among exchanges for complex orders.

Rule 19b-4(f)(6) requires a self-regulatory organization to give the Commission written notice of its intent to file the proposed rule change at least five business days prior to the date of filing of the proposed rule change, or such shorter time as designated by the Commission. The Exchange has satisfied this requirement.

<sup>&</sup>lt;sup>34</sup> <u>See CBOE Rule 6.53C(b) for fill-or-kill, immediate or cancel, all-or-none or good-'til-cancelled; NYSE Arca Rule 6.91(b) for fill-or-kill, immediate or cancel, day, good-til-cancelled and all or none orders; and NYSE MKT Rule 980NY(d) for immediate or cancel and day.</u>

8. <u>Proposed Rule Change Based on Rules of Another Self-Regulatory Organization</u> <u>or of the Commission</u>

Similar to this proposal, other options exchanges limit the order types and contingencies applicable to complex orders and list those in their respective rules.<sup>35</sup> Unlike the other options exchanges' rules, Phlx is proposing to expressly list cancel-

replacement Complex Orders in its rule.

- Security-Based Swap Submissions Filed Pursuant to Section 3C of the Act Not applicable.
- 10. <u>Advanced Notices Filed Pursuant to Section 806(e) of the Payment, Clearing and</u> <u>Settlement Supervision Act</u>

Not applicable.

- 11. <u>Exhibits</u>
  - 1. Completed notice of proposed rule change for publication in the <u>Federal</u>

Register.

## **EXHIBIT 1**

SECURITIES AND EXCHANGE COMMISSION (Release No. ; File No. SR-Phlx-2014-39)

June \_\_\_, 2014

Self-Regulatory Organizations; NASDAQ OMX PHLX LLC; Notice of Filing and Immediate Effectiveness of Proposed Rule Change to Rule 1080.08.

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 ("Act")<sup>1</sup>, and Rule 19b-4 thereunder,<sup>2</sup> notice is hereby given that on June 3, 2014, NASDAQ OMX PHLX LLC ("Phlx" or "Exchange") filed with the Securities and Exchange Commission ("SEC" or "Commission") the proposed rule change as described in Items I, II, and III, below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. <u>Self-Regulatory Organization's Statement of the Terms of Substance of the</u> <u>Proposed Rule Change</u>

The Exchange proposes to amend Rule 1080.08 as follows: (1) to exclude the existence of any contingencies from the broadcast message; (2) to address the priority of orders/COLA Sweeps executing after a COLA; and (3) to add reference to specific order types and contingencies applicable to Complex Orders.

The text of the proposed rule change is below; proposed new language is underlined; proposed deletions are in brackets.

\* \* \* \* \*

## Rule 1080. Phlx XL and Phlx XL II

- (a) (p) No change.
- <sup>1</sup> 15 U.S.C. 78s(b)(1).
- <sup>2</sup> 17 CFR 240.19b-4.

••• Commentary: -----

- **.01-.07** No change.
- .08 Complex Orders on Phlx XL.

(a) No change.

(b) Complex orders may be entered in increments of \$0.01 with certain "time in force"

designations and as certain order types with certain contingencies as follows:

(i) - (iv) No change.

(v) Complex Orders may be submitted as:

<u>All-or-none orders - to be executed in its entirety or not at all. These orders can</u> <u>only be submitted for non-broker-dealer customers.</u>

Cancel-replacement orders - require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number.

Limit orders - to be executed at a specified price or better.

Market orders - to be executed at the best price available at the time of execution.

(c) - (d) No change.

(e) Process for Complex Order Live Auction ("COLA"). Complex Orders on the Complex Order Book ("CBOOK," as defined below) may be subject to an automated auction process.

Page 23 of 38

(i) No change.

(ii) Initiation of a COLA. Upon the identification of the COLA-eligible order by the Phlx XL system, the Exchange will send a broadcast message to Phlx XL participants indicating that a COLA has been initiated. The broadcast message will identify the Complex Order Strategy, and the size, side and price of the COLA-eligible order [and any contingencies, if applicable (such as, without limitation, All-Or-None)].

(iii) COLA Timer. The COLA will begin with a timing mechanism (a "COLA Timer"), which is a counting period not to exceed five (5) seconds during which Phlx XL participants may submit bids or offers that improve the cPBBO. The COLA Timer will be set for the same number of seconds for all options trading on the Exchange as determined by the Exchange and communicated to membership on the Exchange's website. Complex Orders may be cancelled at any time prior to the commencement of a COLA.

(iv) Bidding and Offering in Response to a COLA. Phlx XL participants may bid and/or offer on either or both side(s) of the market during the COLA Timer by submitting one or more bids or offers that improve the cPBBO, known as a "COLA Sweep."

(A) - (D) No change.

(v) No change.

Page 24 of 38

(vi) Allocation and Priority. As stated above, COLA-eligible orders, COLA Sweeps, and responsive Complex Orders will trade first based on the best price or prices available at the end of the COLA Timer.

(A) (1) - (3) No change.

(B) If multiple customer Complex Orders, COLA Sweeps, Phlx XL participant Complex Orders and/or non-customer off-floor broker-dealer Complex Orders are eligible for execution against the COLA-eligible order at the same price, the trade will be allocated among participants submitting electronic Complex Orders and COLA Sweeps as set forth below. Executions in the COLA will comply with the requirements of Exchange Rule 1080.08(c)(iii) above. For allocation purposes, the size of a COLA Sweep or responsive Complex Order received during the COLA Timer shall be limited to the size of the COLA-eligible order.

(1) First, to customer marketable Complex Orders on the CBOOK(as defined below) in the order in which they were received;

(2) Second, to COLA Sweeps [on a size pro-rata basis;

(3) Third, to] <u>and</u> SQTs, RSQTs, and non-SQT ROTs who have submitted Complex Orders that are marketable against the COLAeligible order, on a size pro-rata basis; <u>and</u>

[(4) Fourth](3) Third, to non-market maker off-floor broker-dealers on a size pro-rata basis. (C) - (D) No change.

(vii) - (ix) No change.

(f) - (i) No change.

\* \* \* \* \*

## II. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory Basis</u> for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

## A. <u>Self-Regulatory Organization's Statement of the Purpose of, and Statutory</u> <u>Basis for, the Proposed Rule Change</u>

### 1. <u>Purpose</u>

The purpose of the proposal is to correct the rule text to provide clarity to Phlx Participants regarding the trading of Complex Orders on the Exchange. The Exchange's Complex Order System, which is governed by Rule 1080.08, includes the Complex Order Live Auction ("COLA"), an automated auction for seeking additional liquidity and price improvement for Complex Orders. When the Exchange receives a COLA-eligible order that triggers a COLA, the system broadcasts information about the COLA-eligible order – the "COLA Message." The duration of the COLA is fixed and measured by a COLA Timer. During the COLA Timer, the rule provides that Phlx XL participants<sup>3</sup> may submit

<sup>&</sup>lt;sup>3</sup> COLA Sweeps can only be entered by Phlx XL Participants who quote electronically as market makers for their own account (Streaming Quote Traders ("SQTs"), Remote Streaming Quote Traders ("RSQTs") and specialists).

"COLA Sweeps," which are bids and/or offers on either or both side(s) of the market by submitting one or more bids or offers that improve the cPBBO.<sup>4</sup> Also during the COLA Timer, Phlx members may enter other Complex Orders at any price. While COLA Sweeps are submitted in direct response to a COLA-eligible order, Complex Orders may or may not be submitted in direct response to a COLA-eligible order.

### COLA Message

Currently, upon the identification of the COLA-eligible order by the Phlx XL system, the Exchange will broadcast a COLA Message to Phlx XL participants indicating that a COLA has been initiated. The COLA Message identifies the Complex Order Strategy, the size, side and price of the COLA-eligible order.<sup>5</sup> The COLA Message is sent over TOPO Plus Orders,<sup>6</sup> the Exchange's market data feed for subscribers interested in the detailed information it offers, including messages relating to Complex Orders. The Specialized Quote Feed ("SQF") also contains COLA Messages.<sup>7</sup> Like auction messages on multiple exchanges, the COLA Message is designed to attract responsive interest.

Because non-SQT ROTs do not quote electronically, they cannot enter COLA Sweeps, which are electronic. <u>See</u> Rule 1014(b)(ii)(C) and Rule 1080.08(e)(ix).

- <sup>4</sup> The cPBBO is the best net debit or credit price for a Complex Order based on the PBBO for the individual options components of such Complex Order, and, where the underlying security is a component of the Complex Order, the National Best Bid and/or Offer for the underlying security. <u>See</u> Rule 1080.08(a)(iv).
- <sup>5</sup> The Exchange recently added the price and side of the market to the COLA Message. <u>See</u> Securities Exchange Act Release No. 70271 (August 27, 2013), 78 FR 54340 (September 3, 2013) (SR-Phlx-2013-88).
- <sup>6</sup> Securities Exchange Act Release No. 60877 (October 26, 2009), 74 FR 56255 (October 30, 2009) (SR-Phlx-2009-92).
- <sup>7</sup> Securities Exchange Act Release No. 63034 (October 2, 2010), 75 FR 62441 (October 8, 2010) (SR-Phlx-2010-124).

The Exchange now proposes to delete reference in the rule text to the contingencies that an order might have. Testing has recently revealed that the rule text is inaccurate; contingencies are not included in the COLA Message.<sup>8</sup> Two contingencies apply to Complex Orders: all-or-none and cancel-replace. An all-or-none order is a contingency order that is a market or limit order which is to be executed in its entirety or not at all.<sup>9</sup> An all-or-none order can execute against multiple orders, as long as it is executed in full. All-or-none Complex Orders can only be submitted for non-broker-dealer customers, the same as for non-Complex Orders.<sup>10</sup> A cancel-replacement order is a contingency order that require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the

<sup>9</sup> <u>See</u> Rule 1066(c)(4).

<sup>&</sup>lt;sup>8</sup> However, contingencies are included in the *order message* sent over TOPO Plus Orders. Complex Order messages merely show that a Complex Order was received, including the details of those orders, and are sent when such order is received; COLA Messages indicate that a COLA is beginning and are therefore sent when a COLA begins. Both Complex Order messages and COLA messages are available to all who subscribe to the PHLX Orders feed (which is a subset of the TOPO Plus Orders feed); the feed is available to all participants seeking to subscribe. <u>See http://nasdaqtrader.com/Trader.aspx?id=DPSpecs#options\_x</u> for a description of Exchange feeds.

<sup>&</sup>lt;sup>10</sup> See Phlx Rule 1080(b)(i), which covers non-Complex Orders and provides that the following types of agency orders are eligible: day, GTC, Immediate or Cancel ("IOC"), Intermarket Sweep Order ("ISO"), market, limit, stop, stop-limit, *all or none*, or better, simple cancel, simple cancel to reduce size (cancel leaves), cancel to change price, cancel with replacement order, opening-only-market order, limit on opening order, and possible duplicate orders. The following types of off-floor broker-dealer limit orders may be entered: day, GTC, IOC, ISO, stop, stop-limit, simple cancel, simple cancel to reduce size (cancel leaves), cancel to change price, cancel with replacement order, limit on opening order. SQTs and RSQTs can enter limit on opening, IOC, ISO, and DAY limit order for their proprietary account(s). Non-SQT ROTs and specialists can enter orders for their proprietary account(s) as GTC, DAY limit, IOC, ISO, limit on opening and simple cancel as well as orders for less than 10 contracts marked as IOC.

Page 28 of 38

previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number.

The Exchange believes that it is appropriate to broadcast a COLA Message without revealing a Complex Order's contingencies, because such contingencies are not a material term of the order. The Exchange does not believe that including or excluding that an order is an all-or-none order or a cancel-replacement order significantly affects whether a participant will respond to a particular COLA, which is the purpose of the COLA Message. Of course, the fact than an order is an all-or-none order will affect what order it can execute against, depending upon the size of each order. Nevertheless, the Exchange believes that participants would not decide whether to respond to a COLA based on the all-or-none contingency on the order initiating the COLA. If a participant could see that a particular order is an all-or-none order for a large size and such participant intended to submit a smaller order, the participant might assume that an execution would be unlikely; however, another participant could enter an order that caused there to be enough size to execute the all-or-none order. Thus, the information that an order is an all-or-none order is not enough information for a participant submitting an order for a size smaller than the all-or-none order to definitively predict whether it will execute, because of other orders<sup>11</sup> and market factors. Although a participant might choose to response with an order for a size equal to or greater than the all-or-none order, the Exchange believes that participants enter orders for a size that reflects their true interest, strategy and risk profile and are not influenced by the existence of an all-or-none contingency on an order.

<sup>&</sup>lt;sup>11</sup> Participants cannot see others' responses so they are effectively "blind" to other responsive interest when making their own responsive decisions.

Page 29 of 38

The Exchange notes that all-or-none orders are rare. Specifically, in August 2013, only 0.04% of COLAs were initiated by all-or-none orders. Furthermore, from February 2013 through July 2013, less than .05% of COLAs were initiated by all-or-none orders. In addition, only 0.12% of all Complex Orders from February 2013 through July 2013 were entered as all-or-none orders. Accordingly, excluding from the COLA message that an order is an all-or-none should not have a significant impact on participants or on COLAs.

With respect to cancel-replacement orders, the cancellation aspect of the order has no impact on the contra-side. The way the contingency operates is that the first order is entered as a normal Complex Order without a contingency, and it is later followed by a second order with has a cancel-replace contingency. The first order is then cancelled, fulfilling the contingency on the second order.<sup>12</sup> Therefore, if the first order starts a COLA, even if the Exchange displayed contingencies in a COLA Message, such order would not have one. If the second order starts a COLA, it no longer has a contingency and therefore display of the contingency would not be relevant. Accordingly, the Exchange does not believe there would be any impact on responses whether or not the cancellation contingency is shown in the COLA message.

Although the Exchange stated in its rule that contingency information would be included in the COLA message, the Exchange did not build a field to include that information and did not therefore include reference to this information in its specification document to participants seeking to receive its data feeds. The Exchange is not aware

<sup>&</sup>lt;sup>12</sup> The replacement order does not retain the priority of the order it replaces. While the replacement order is eligible to trade at the end of the COLA, it is no longer treated as the COLA-eligible order and thus does not have the priority associated with a COLA-eligible order.

that any participant asked for such contingency information, even though it appears in the rule text.

Other types of contingencies are listed in Rule 1066,<sup>13</sup> but these do not apply to Complex Orders, because they are inconsistent with having multiple components. For example, stop and stop-limit orders,<sup>14</sup> Opening-Only-Market Orders and Limit on Opening orders are all particular to one option series. The Exchange has not received requests for these order types to be made available. The Exchange proposes to make clear what order designations are available respecting Complex Orders by adopting Rule 1080.08(b)(v), which will provide that Complex Orders may be submitted as: All-or-none orders;<sup>15</sup> cancel-replacement orders;<sup>16</sup> limit orders;<sup>17</sup> and market orders.<sup>18</sup>

<sup>15</sup> All-or-none orders are to be executed in its entirety or not at all. This is the same definition as currently found in Rule 1066(c)(4). These orders are only available to non-broker-dealer customers.

<sup>&</sup>lt;sup>13</sup> Rule 1066(c) has been amended to delete the order types in (2), (3) and (6). <u>See</u> Securities Exchange Act Release No. 70629 (October 8, 2013), 78 FR 62852 (October 22, 2013) (SR-Phlx-2013-100). Although Rule 1066(c)(8) lists immediate-or-cancel ("IOC") orders as a type of contingency order, the Exchange believes that IOC is better described as a time-in-force and it is therefore included with other time-in-force conditions like DAY and GTC in the Complex Order Rule. <u>See</u> Rule 1080.08(b). The Exchange does not indicate in the COLA Message the time-in-force of an order.

<sup>&</sup>lt;sup>14</sup> With respect to stop and stop-limit orders, although such Complex Orders could conceivably be tied to a net debit/credit price, developing a transparent way to effect the stop price would be difficult, because Complex Order net prices are not disseminated to OPRA, nor are the Complex Order prices disseminated as a quote to OPRA. Thus, the Exchange does not believe it would be practicable to accept stop or stop limit orders as Complex Orders.

<sup>&</sup>lt;sup>16</sup> Cancel-replacement orders require the immediate cancellation of a previously received order prior to the replacement of a new order with new terms and conditions. If the previously placed order is already filled partially or in its entirety the replacement order is automatically canceled or reduced by such number. This is the same definition as Rule 1066(c)(7).

Page 31 of 38

## **Priority Change**

In addition, the Exchange proposes to amend Rule 1080.08(e)(vi)(B) to provide that market maker<sup>19</sup> COLA Sweeps and market maker Complex Orders are treated the same in the COLA, meaning one does not have execution priority over the other. The Rule incorrectly states that COLA Sweeps have priority over market maker Complex Orders. The Exchange believes that it is appropriate for market maker COLA Sweeps and market maker Complex Orders to be treated the same way for priority purposes, because they are both coming from market makers.<sup>20</sup>

## 2. <u>Statutory Basis</u>

The Exchange believes the proposed rule change is consistent with the provisions of Section 6 of the Act,<sup>21</sup> in general, and with Section 6(b)(5) of the Act,<sup>22</sup> in particular, which requires, among other things, that the rules of an exchange be designed to promote just and equitable principles of trade. Specifically, the Exchange is proposing that the COLA Message will not include a COLA-eligible order's contingencies. Nevertheless, the Exchange believes that, even without contingencies, the COLA message should

<sup>21</sup> 15 U.S.C. 78f.

<sup>22</sup> 15 U.S.C. 78f(b)(5).

<sup>&</sup>lt;sup>17</sup> Limit orders are to be executed at a specified price or better. This is the same definition as Rule 1066(b).

<sup>&</sup>lt;sup>18</sup> Market orders are to be executed at the best price available at the time of execution. This is the same definition as Rule 1066(a).

<sup>&</sup>lt;sup>19</sup> Market maker COLA Sweeps include those entered by SQTs and RSQTs. Non-SQT ROTs cannot enter COLA Sweeps. <u>See supra</u> note 3. Specialists' COLA Sweeps are addressed in Rule 1080.08(e)(vi)(C).

 $<sup>\</sup>frac{20}{\text{See supra}}$  note 3.

promote just and equitable principles of trade, because market participants will continue to receive information that is material to responding to a COLA-eligible order. The Exchange believes that contingency information is rather extraneous and notes that market participants have not asked why it is not currently made available, despite the current reference to it in the rule text. Even if the Exchange included contingency information in the COLA message, the Exchange does not believe that participants would use it or rely on it to make trading decisions. Accordingly, the Exchange believes it is consistent with just and equitable principles of trade to not include contingency information. In addition, the Exchange notes that contingency information respecting each Complex Order is available on its order feed, TOPO Plus Orders, which contains Complex Order information.<sup>23</sup> Because the same information is available on that feed, the Exchange does not believe that participants are adversely impacted and all participants have access to the same message, such that it is consistent with just and equitable principles of trade to not include this information in the COLA Message.

The Exchange also notes that all-or-none Complex Orders are not common. It is consistent with just and equitable principles of trade, because it would not have any impact on participants whether or not this information is provided. Similarly, the Exchange believes that it is consistent with just and equitable principles of trade to not include the cancel-replace contingency in a COLA Message. Because the first order, as explained above, does not have a contingency nor does the second order (the cancel-

 <sup>&</sup>lt;sup>23</sup> Securities Exchange Act Release Nos. 60877 (October 26, 2009), 74 FR 56255 (October 30, 2009) (SR-Phlx-2009-92); and 66693 (May 15, 2012), 77 FR 30043 (May 21, 2012)(SR-Phlx-2012-63).

Page 33 of 38

replacement order) once it is live, the Exchange does not believe it is relevant to display the cancel-replace contingency, because there would be no impact on responses.

The Exchange is also proposing to provide that COLA Sweeps do not have priority over market maker Complex Orders. This is a correction to the rule text. The Exchange believes that it is appropriate for market maker COLA Sweeps and Complex Orders to be treated the same way for priority purposes, because they are coming from the same type of market participant, a market maker.<sup>24</sup> The Exchange believes that this should promote just and equitable principles of trade, because market participants could reasonably expect that their interest should be treated the same way whether entered as an order or as a COLA Sweep.<sup>25</sup>

Furthermore, this priority treatment is similar to the Exchange's priority rule respecting orders other than Complex Orders, as well as the comparable rules of other options exchanges, because a market maker's interest at a particular price is combined regardless of the method of entry (quote, COLA Sweep or order).<sup>26</sup> Specifically, Rule 1014(g)(vii), in calculating a market maker's participation, takes into account both quotes and orders, as indicated by the following language in the formula of the rule: based on the number of Phlx XL Participants *quoting or with limit orders* at BBO. Accordingly,

Although non-SQT ROTs cannot submit COLA Sweeps, their Complex Orders are treated the same way as the Complex Orders of other market makers, including that their orders can interact with a COLA-eligible order.

<sup>&</sup>lt;sup>25</sup> Complex Orders could be responsive to a particular COLA or could be an unrelated order. Because Complex Orders are not specifically marked as "COLA responses," the Phlx XL System cannot identify which Complex Orders are truly intended to respond to the auction and which are merely coincidental.

See Phlx Rule 1014(g)(vii)(B)(1)(b). Like COLA Sweeps, Sweeps are treated the same way as other market maker quotes in the Phlx XL System. See also BX Options Rules, Chapter VI, Section 10(1)(A) and (B).

Page 34 of 38

the Exchange believes that the correction to the priority provision does not significantly affect the protection of investors or the public interest, and does not impose a significant burden on competition.

In addition, this priority change is not unfairly discriminatory with respect to non-SQT ROTs (who cannot submit COLA Sweeps); in fact, it is fairer to them, because it will no longer give COLA Sweeps priority over other market maker Complex Orders.

The Exchange is also proposing to make the Complex Order rule, Rule 1080.08, more complete by listing in subparagraph (b)(v) the types of orders and contingencies that can be accepted as Complex Orders. The four types to be listed (all-or-none, cancelreplacement, limit and market) are all existing orders types and contingencies on Phlx. The Exchange believes that this should promote just and equitable principles of trade as well as protect investors and the public interest by making more clear how specifically Complex Orders can be designated. The Exchange notes that although all-or-none Complex Orders are only available to non-broker-dealer customers, this is not unfairly discriminatory, because it is common for certain types of orders to be available to certain participant types. For example, all-or-none orders that are not Complex Orders can only be entered for non-broker-dealer customers in the Exchange's Phlx XL system.<sup>27</sup> Similarly, with respect to complex order programs on other options exchanges, at the discretion of the exchange, some participants may not be able to initiate<sup>28</sup> or respond<sup>29</sup> to a complex order auction.

<sup>27</sup> See Phlx Rule 1080(b)(i)(A).

<sup>&</sup>lt;sup>28</sup> See CBOE Rule 6.53C(d)(i)(2), NYSE Arca Rule 6.91(c)(1) and NYSE MKT Rule 980NY(e)(1).

#### B. <u>Self-Regulatory Organization's Statement on Burden on Competition</u>

The Exchange does not believe that the proposed rule change will result in any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act, as amended. Specifically, the proposal does not impose an intra-market burden on competition, because the same COLA Message with the same information will be available to all Phlx participants who receive Complex Order Messages and such messages are available to those who choose to subscribe, for a fee. Nor will the proposal impose a burden on competition among the options exchanges, because of the vigorous competition for order flow among the options exchanges. Market participants who find contingency information respecting complex orders important will continue to be able to receive that information when participating on competing exchanges.

With respect to the aspect of the proposal that addresses the priority of market maker Complex Orders and COLA Sweeps executing after a COLA, the Exchange believes that this change does not impose a burden on competition, because it treats all interest received from a market maker the same way and does not change the way other intra-market interest is handled. To the extent that market participants disagree with the particular approach taken by the Exchange herein, market participants can easily and readily direct complex order flow to competing venues.

With respect to the aspect of the proposal that adopts specific order types and contingencies applicable to Complex Orders, the Exchange does not believe that the proposal imposes a burden on inter-market competition. Most of these order types and contingencies are available to all participants. Although all-or-none Complex Orders can

29

See CBOE Rule 6.53C(d)(iii), NYSE Arca Rule 6.91(c)(4) and NYSE MKT Rule 980NY(e)(4).

only be entered by non-broker-dealer customers, the Exchange does not believe that this imposes a burden on competition, because: (i) as stated above, all-or-none Complex Orders are rare, both in terms of how many start a COLA and how many are received; and (ii) it is common both on the Exchange (respecting non-Complex Orders) and on other options exchanges to offer only certain functionality to certain participants.<sup>30</sup> The Exchange notes that this particular functionality is only available for non-Complex Orders on Phlx to non-broker-dealer customers.<sup>31</sup> Nor does the proposal impose a burden on intra-market competition, because most of these order types are available to all participants.

### C. <u>Self-Regulatory Organization's Statement on Comments on the Proposed</u> <u>Rule Change Received from Members, Participants, or Others</u>

No written comments were either solicited or received.

# III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Because the foregoing proposed rule change does not: (i) significantly affect the protection of investors or the public interest; (ii) impose any significant burden on competition; and (iii) become operative for 30 days from the date on which it was filed, or such shorter time as the Commission may designate, it has become effective pursuant to Section 19(b)(3)(A)(ii) of the Act<sup>32</sup> and subparagraph (f)(6) of Rule 19b-4 thereunder.<sup>33</sup>

- <sup>32</sup> 15 U.S.C. 78s(b)(3)(a)(ii).
- <sup>33</sup> 17 CFR 240.19b-4(f)(6). In addition, Rule 19b-4(f)(6) requires a self-regulatory organization to give the Commission written notice of its intent to file the

 $<sup>\</sup>frac{30}{\text{See supra}}$  notes 27-29.

 $<sup>\</sup>frac{31}{2}$  See <u>supra</u> note 27.

At any time within 60 days of the filing of the proposed rule change, the Commission summarily may temporarily suspend such rule change if it appears to the Commission that such action is: (i) necessary or appropriate in the public interest; (ii) for the protection of investors; or (iii) otherwise in furtherance of the purposes of the Act. If the Commission takes such action, the Commission shall institute proceedings to determine whether the proposed rule should be approved or disapproved.

#### IV. Solicitation of Comments

Interested persons are invited to submit written data, views, and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Comments may be submitted by any of the following methods:

Electronic comments:

- Use the Commission's Internet comment form (<u>http://www.sec.gov/rules/sro.shtml</u>); or
- Send an e-mail to <u>rule-comments@sec.gov.</u> Please include File Number SR-Phlx-2014-39 on the subject line.

### Paper comments:

• Send paper comments in triplicate to Elizabeth M. Murphy, Secretary, Securities and Exchange Commission, 100 F Street, NE, Washington, DC 20549-1090.

All submissions should refer to File Number SR-Phlx-2014-39. This file number should be included on the subject line if e-mail is used. To help the Commission process and review your comments more efficiently, please use only one method. The Commission

proposed rule change at least five business days prior to the date of filing of the proposed rule change, or such shorter time as designated by the Commission. The Exchange has satisfied this requirement.

Page 38 of 38

will post all comments on the Commission's Internet Web site

#### (http://www.sec.gov/rules/sro.shtml).

Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for website viewing and printing in the Commission's Public Reference Room, 100 F Street, NE, Washington, DC 20549, on official business days between the hours of 10:00 a.m. and 3:00 p.m. Copies of the filing also will be available for inspection and copying at the principal office of the Exchange. All comments received will be posted without change; the Commission does not edit personal identifying information from submissions. You should submit only information that you wish to make available publicly.

All submissions should refer to File Number SR-Phlx-2014 -39 and should be submitted on or before [insert date 21 days from publication in the Federal Register].

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.<sup>34</sup>

Kevin M O'Neill Deputy Secretary

<sup>&</sup>lt;sup>34</sup> 17 CFR 200.30-3(a)(12).